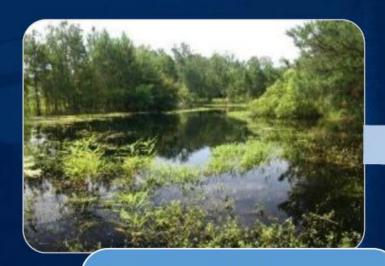
# LID vs. GSI: Development Process







- Map natural infrastructure
- Preserve open spaces, natural areas, trees and native soils
- Retain natural hydrologic and topographic features in site plan



## Minimization (LID)

- Limit and disconnect impervious surfaces
- Mimic and maximize pre-development hydrologic processes
- Integrate practices that provide co-benefits and multifunctional areas



#### Mitigation (GSI)

- Implement runoff source control measures
- Employ natural processes to treat and retain stormwater
- Provide treatment and attenuation in multiple areas across the site







# Low Impact Development (LID) Implementation Guidebook with Ordinance Recommendations



# Agenda





**Project Overview** 

Katrina Locke

Sustainability and Resilience Manager, Volusia County



LID Implementation Guidebook

Michelle "Mo" Morrison

Planner, East Central Florida Regional Planning Council



## LID Ordinance Recommendations

Jerry Murphy, JD, AICP, CFM

UF/IFAS Program for Resource Efficient Communities

State Specialized Program Agent (SSPA) – Flood Resilient Communities

# **Project Overview**



# **Katrina Locke**

Volusia County, Sustainability & Resilience Manager klocke@volusia.org



# FDEO Grant



- Community Planning Technical Assistance Grant, Ch 163.3168, F.S.
   Help communities find creative solutions to foster vibrant, healthy communities, while protecting the functions of important state resources and facilities
- Advance resilient, nature-based stormwater strategies
- Consider mechanisms, incentives, and processes to incorporate LID in Volusia County site planning and stormwater management
- Share outcomes throughout East Central Florida region





# Implementing Resilience



## Adopted 2018 (Volusia & Brevard)

#### Infrastructure and Environment

Encourage development of cross-disciplinary plans, policies and strategies to protect the health, safety and economic welfare of residents, businesses and visitors through recognition that natural disasters, changes to climate, and human manipulation require careful consideration of when and how to develop infrastructure, natural resources and a built environment that can withstand and adapt to these changes.

### **Objectives**

- Prioritize the use of Green Infrastructure as a first line of defense.
- Promote interconnectivity of natural lands for habitat migration.
- Enhance stormwater systems to be more resilient.
- Improve water quality in surface water bodies.
- Incorporate resiliency into local and regional plans, policies, processes and objectives.
- Preserve and adapt the built environment to keep people safe from and mitigate current and future natural hazards.
- Improve community mobility while improving vulnerable transportation infrastructure.

# **Definition of LID and GSI**

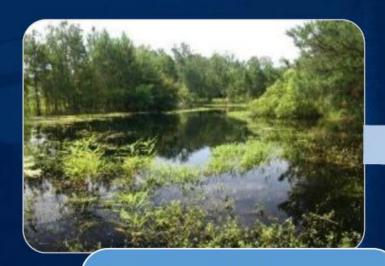


LID: (Low Impact Development) a comprehensive <u>site planning</u> and <u>design</u> <u>strategy</u> for <u>maintaining</u> the <u>predevelopment hydrologic regime</u> (peak discharge rate, timing, and volume) and mitigating pollutant loads from land development using <u>distributed structural and non-structural design</u> <u>techniques</u>. The goals of LID are to <u>avoid and minimize</u> additional runoff produced from site development.

GSI: (green stormwater infrastructure) includes the range of structural and non-structural retention and detention measures that infiltrate, evaporate, detain, filter, or store stormwater runoff closer to the source. The goal of GSI is to mitigate the runoff produced from site development.

# LID vs. GSI: Development Process







- Map natural infrastructure
- Preserve open spaces, natural areas, trees and native soils
- Retain natural hydrologic and topographic features in site plan



## Minimization (LID)

- Limit and disconnect impervious surfaces
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#### Mitigation (GSI)

- Implement runoff source control measures
- Employ natural processes to treat and retain stormwater
- Provide treatment and attenuation in multiple areas across the site



# **Grant Phases**



#### February

#### LID Regional Roundtable (RR)

- LID technical experts from permitting, design, implementation
- Understand LID barriers & challenges
- Brainstorm LID opportunities & strategies

#### March

# Develop LID Ordinance Recommendations

- Review RR lessons learned
- Review Comp Plans & LDRs
- Review Best Practices & implementation cases
- Draft LID Ordinance recommendations

#### April

# Develop LID Implementation Guidebook

- Review BMPs (Appendix)
- Sample LID/GSI GOPs & LDRs
- Sample LID/GSI Implementations
- Sample LID/GSI Technical Manuals

#### **Volusia ENRAC Meeting**

- Introduce grant project
- Share RR lessons learned
- Discuss LID Ordinance recommendations

#### Regional Resilience Collaborative Green, Gray, Blue Infrastructure TAC Meeting

Discuss Draft LID Implementation Guidebook & Ordinance Recommendations

#### May

Volusia ENRAC Meeting
Deep dive into Draft LID
Ordinance
Recommendations

#### Revise

- LID Ordinance Template & Recommendations
- LID Implementation Guidebook

#### **Share Results**

Conduct & record virtual meeting to share LID Implementation Guidebook & Ordinance Recommendations

#### Summer

Grant Project End
6.13.23
Submit LID
Ordinance
Recommendations
Guidebook to FDEO

#### **ECFRPC Website**

Share webinar recording, LID Ordinance Recommendations & Implementation Guidebook





# LID Regional Roundtable Highlights



#### **Presentations**

LID Best Practice Strategies - UF/IFAS

- Source Control
- Mitigating Impacts: Current Trends
- Florida Stormwater Rules

Case Study - Volusia LID Implementation Challenges

#### **Roundtable Discussions**

- Priority challenges/barriers to LID/GSI
- Strategies for priority challenges



Technical experts (79) from across the East Central Florida region

# Regional Priority LID Challenges

- Local Code Inhibits LID
- Code Enforcement
- Streamline Design Process
- Maintenance (Cost/Labor/Training)
- Lack of Regional Approach (Uniform Policies & Codes)
- Regulations & Regulator Involvement
- Public Education/Training (recorded webinar)



# LID Implementation Guidebook

## Michelle "Mo" Morrison

East Central Florida Regional Planning Council, Planner mmorrison@ecfrpc.org



# **LID Implementation Guidebook**



### Contents

LID/GSI Implementation Examples

- Commercial
- Residential
- Municipal

LID/GSI Policy and Code Examples

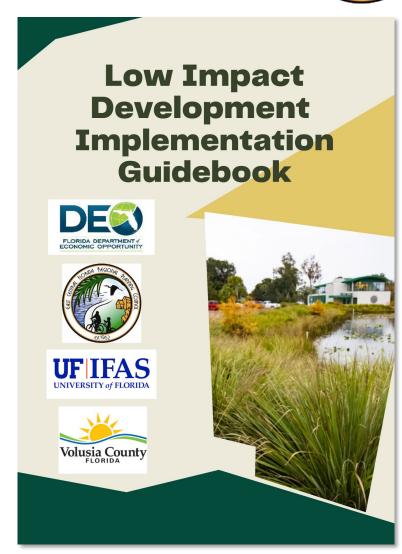
- Required/Incentivized
- Green Parking

LID Pollutant Removal Formulae & Technical Manuals

Appendix - Best Management Practices

Resources

LID/GSI Policies & Codes Spreadsheet



# LID GSI Implementation: Commercial



# Grove Roots Brewing Co. (Winter Haven, FL)

- Infill, redevelopment
- Reduced and disconnected a previously 100% impervious area from the City's piped stormwater conveyance system
- Infiltrates ~100% stormwater on site
- Integrated system of roof gutters/downspouts, infiltration basins, parking areas graded to flow into grassed swales, open areas, and trees
- Parking lot bioswales
- Mechanical reworking of compacted soil







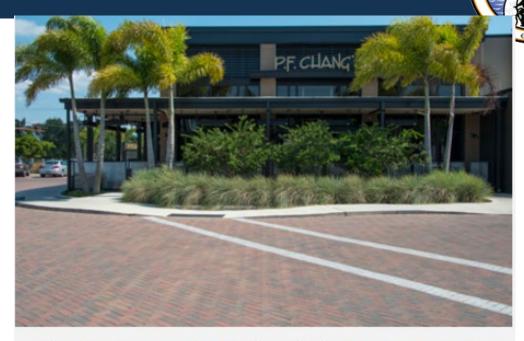
Sources: Google Maps (top) and Thomas L. Singleton (bottom).

Source: Winter Haven From Gray to Green Enhanced Stormwater Permit Design Manual (Appendix D)

# LID GSI Implementation: Commercial



This rain garden at P. F. Chang's, in downtown Sarasota, uses decorative rocks and plants with a variety of leaf shapes and colors to provide visual interest.



This rain garden uses palms, shrubs, and native bunchgrasses to give a natural feel to the outdoor patio. It also provides a noise and visual buffer from the busy urban roadways adjacent to the restaurant.

Photo Source: Sarasota County Government (https://www.sarasota.wateratlas.usf.edu/lid/#rain-gardens

## PF Chang's (Sarasota, FL)

- Rain gardens capture roof runoff
- Pervious pavers in driveway and parking lot
- More of site for restaurant & parking, avoided need for retention pond

# LID GSI Implementation: Commercial





Photo Source: Sarasota County Government (https://www.sarasota.wateratlas.usf.edu/lid/#rain-gardens

## Marathon Gas Station (Sarasota, FL)

- Rain garden diverts driveway stormwater
- Attractive landscaping

# LID GSI Implementation: Multi Family



## Tupelo Vue (Winter Haven, FL)

- 5-story apartment complex
- Infill, redevelopment
- Infiltrate ~100% stormwater on site
- Integrated system of roof gutters/downspouts, infiltration basins/ponds, grassed bioswales and open areas, and trees
- Drainage and biological capacity of soils restored through mechanical reworking of soils and soil amendments using native topsoil
- Redevelopment included removal of all existing impervious areas (structures and pavement)
- Under-building parking reduced impervious area by 50%
- LID practices located within routinely maintained landscaped areas





Source: Google Maps.

# LID GSI Implementation: Residential





Source: <a href="https://gsiphotosflorida.org/photo/stormwater-drainage-at-el-prado-stormwater-garden/">https://gsiphotosflorida.org/photo/stormwater-drainage-at-el-prado-stormwater-garden/</a>
The Nature Conservancy All Rights Photo credit: Roberto Gonzalez

## El Prado Stormwater Garden (Tampa, FL)

- SWFWMD Cost-Share Funding Project
- Created to address stormwater flooding in residential areas
- Amended soils, bioretention, gravel pathway & storage areas, native vegetation

# LID GSI Implementation: Residential



Existing/Restored/Created Wetlands

Rain Gardens

Community gardens capture rainwater for irrigation Vandy Major / Babcock Ranch Telegraph

FGBC YouTube Babcock Ranch: A Blueprint for Sustainability in the Built Environment'

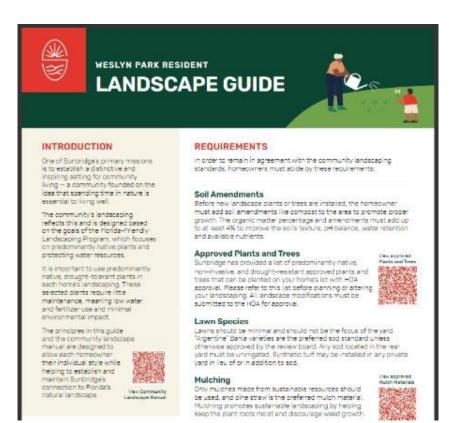
## Babcock Ranch (Charlotte County)

- FGBC Platinum "Florida Green" Land Development Certification
- Low impact native plants & naturalized landscape materials
- 90% stormwater recapture & repurpose
- Earle B. Phelps Award highest removal of pollutants in transforming wastewater into reclaimed water
- Restored historic water flow
- Stormwater management played key role in disaster mitigation/resilience (Hurricane Ian)

# LID GSI Implementation: Residential

#### Sunbridge Weslyn Park (Osceola County, FL)

- Florida-Friendly Landscaping
- Requirement: Homeowners must abide by landscaping standards









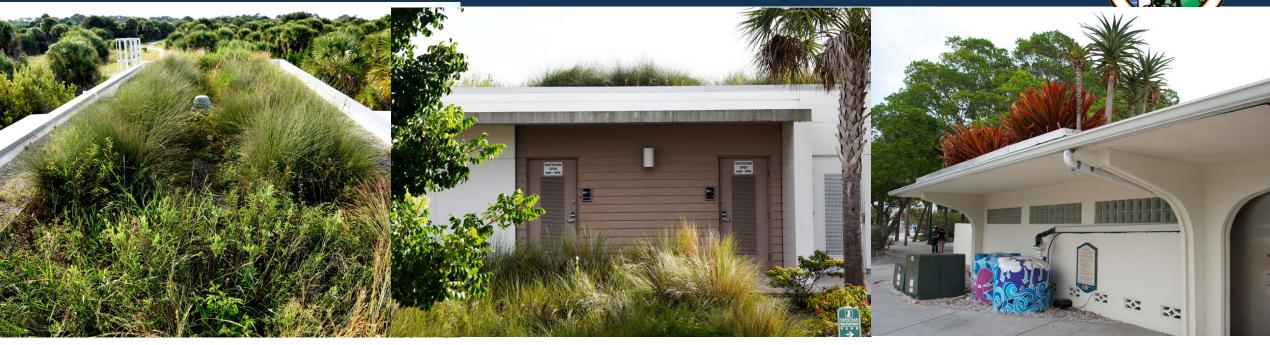


Source: LID Regional Roundtable Presentation by Pierce Jones, UF/IFAS Program for Resource Efficient Communities (2.2.23)



# LID GSI Implementation: Green Roofs





Caspersen Beach Park Restroom

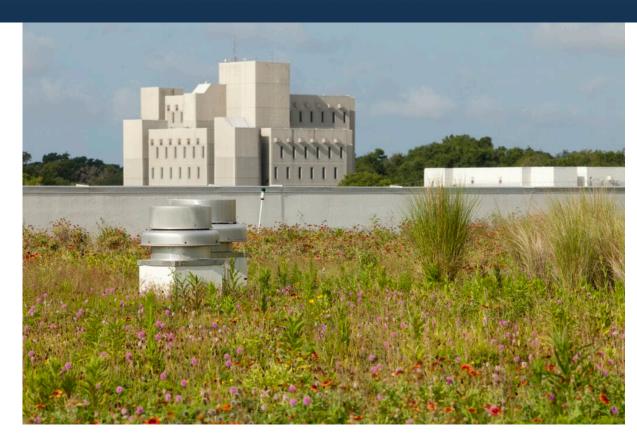
O'Leary's Tiki Bar & Grill in Bayfront Park

Photo Source: Sarasota County Government

## Sarasota County: Municipal & Commercial

- Restroom reduce runoff, cooling for restroom with no AC, wildlife habitat, native landscaping
- Bar & Grill funded through Sarasota Bay Estuary Program grant, FFL, cisterns capture excess rainwater used for irrigation and pressure washing building







Source: https://gsiphotosflorida.org/project/escambia-county-office-complex/

## Escambia County Office Complex (Pensacola, FL)

- Largest FL Green Roof (33,000 sf),
- Biofiltration with native vegetation
- Energy savings





Source: https://gsiphotosflorida.org/project/cascades-park/ The Nature Conservancy All Rights Photo credit: Tyler Jones

## Cascades Park (Tallahassee, FL)

- 25-acre public park with wildlife, ponds, interconnected multi-use trail system, amphitheater, restaurant, historic markers, playgrounds, open space
- Former brownfield site with runoff, erosion, flash flooding issues
- 2021: Construction on adjacent 5-acre mixed use live-work-play-stay destination
- Biofiltration, bioretention, rain garden, wetland



Two cisterns are visible in this photo. The one on the left is located in the tower.



Interconnected rain barrels collect water from the roof of Sarasota City: r from decorated rain barrels is used to irrigate nearby

Hall in downtown Sarasota.

flowerbeds.

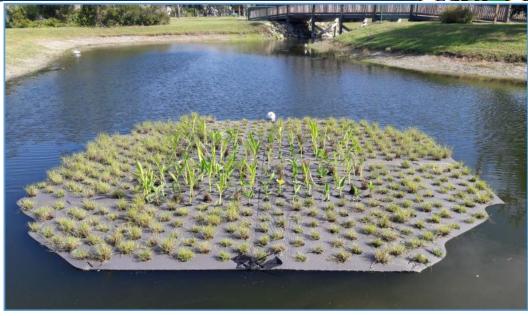
## Sarasota County Cisterns & Rain Barrels

(https://www.sarasota.wateratlas.usf.edu/lid/#rain-barrels-and-cisterns)

Fire Station #1

- 3 cisterns capture thousands of gallons of stormwater
- Water used for irrigation, washing trucks & equipment, emergency source for filling fire trucks
   County Government Complex & Sarasota City Hall
  - 2 cisterns @ County Complex: Hundreds of gallons stored from ½" rainfall event, used for irrigation
  - City Hall demonstration project for watering flower beds (four 50-gallon rain barrels, FFL landscaping)





Wagner Park

Photo Source: City of Cape Canaveral

## Cape Canaveral LID Guide

Wagner Park

- Permeable walkways, native plants, bioswale, limited use of grass
   Manatee Sanctuary Park
  - Floating Vegetative Islands/Beemat/Floating Wetlands
  - Improve water quality (& decrease odor)
  - Growing plant roots sequester excess nutrients
  - Periodic harvesting prevents stored nitrogen and phosphorus from entering water

Manatee Sanctuary Park

#### DIY Floating Treatment Wetlands

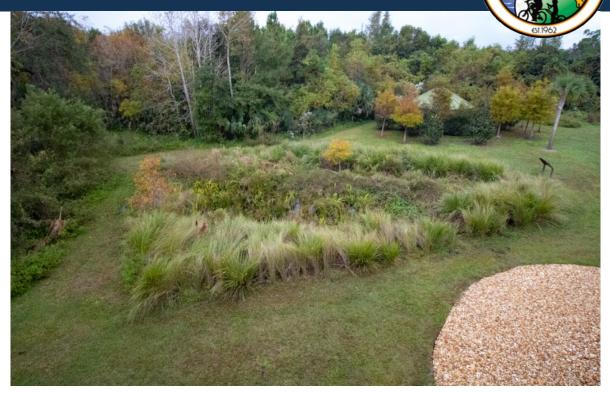




Sanibel's Wet & Wild: DIY Floating Treatment Wetlands for Homeowners

# LID GSI Implementation: Institutional





Source: https://gsiphotosflorida.org/project/stetson-aquatic-center/ The Nature Conservancy All Rights Photo credit: Tyler Jones

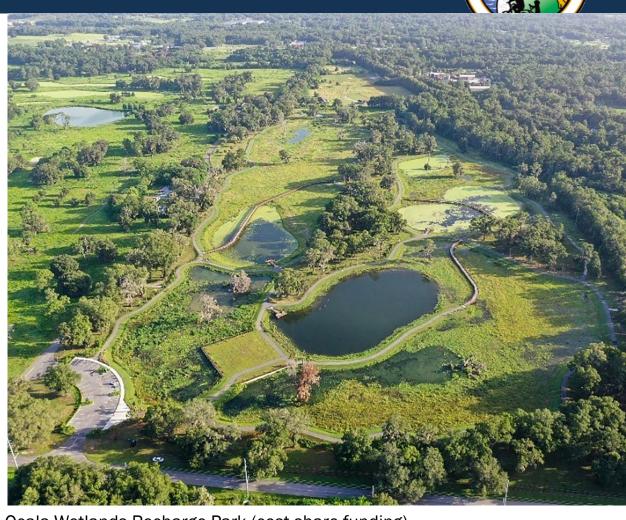
## Sandra Stetson Aquatic Center (Deland, FL)

- Stetson Institute for Water & Environmental Resilience
- GSI Demonstration project
- Biofiltration, rain garden, floating wetland system/beemat, native vegetation

# WMD Collaboration Potential



- WMD permit by state law
  - Local jurisdictions can impose stricter requirements (responsible for enforcement)
- Provide technical assistance
- Potential to expedite LID projects
- Consider public pilot projects
  - Collect data (pre- and post-)
  - Benefits future projects
  - Demonstration for private projects
- Cost-share funding
  - Identify hotspots (flooding/water quality)
  - Apply for funding



Ocala Wetlands Recharge Park (cost-share funding) https://www.sjrwmd.com/streamlines/ocala-recharge-park/#gsc.tab=0

# LID GSI Policies and Codes

	61.1962							
Examples	County	Notes	Source					
Volusia County Comprehensive Plan								
Objective 9.1.2 Volusia County shall at a minimum maintain current standards regulating the design, construction, and management of	Volusia	Volusia County Comp Plan Drainage	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
drainage systems used for stormwater management to the extent financially and environmentally feasible when considering future flood		Element	ter-9-Drainage-Element.pdf					
conditions.								
Policy 9.1.2.6 Volusia County will encourage the use of low-impact development/green infrastructure as a method of stormwater	Volusia	Volusia County Comp Plan Drainage	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
management.		Element	ter-9-Drainage-Element.pdf					
Objective 10.1.1 Potable water resources shall be protected and conserved such that the recharge function of the aquifers shall be maintained.	Volusia	Volusia County Comp Plan	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
Dependence upon the Floridan aquifer for non-potable uses shall be reduced, and withdrawals from the surficial aquifer shall not cause damage		Groundwater Aquifer Recharge	ter-10-Groundwater-Aquifer-Recharge-Element.pdf					
to the resource.		Element						
Policy 10.1.1.13 Volusia County shall encourage the use of green infrastructure and low impact development.	Volusia	Volusia County Comp Plan	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
		Groundwater Aquifer Recharge	ter-10-Groundwater-Aquifer-Recharge-Element.pdf					
		Element						
Objective 11.9.1 Develop strategies to identify and address issues related to the impacts of sea-level rise.	Volusia	Volusia County Comp Plan Coastal	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
		Element	ter-11-Coastal-Element.pdf					
Policy 11.9.1.9 Volusia County will promote green infrastructure as a tool for resiliency and the protection of water quality and coastal	Volusia	Volusia County Comp Plan Coastal	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
systems.		Element	ter-11-Coastal-Element.pdf					
Objective 12.1.3 To protect and appropriately utilize the physical and ecological functions of natural drainageways and drainage patterns	Volusia	Volusia County Comp Plan Conservation	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
		Element	ter-12-Conservation-Element.pdf					
	Volusia	Volusia County Comp Plan Conservation	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
Policy 12.1.3.6 Volusia County shall encourage the use of green infrastructure to protect the ecological functions of natural drainageways.		Element	ter-12-Conservation-Element.pdf					
	Volusia	Volusia County Comp Plan Future Land	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
Objective FG 4 Development within the Farmton Local Plan shall promote high standards for water conservation, and energy efficiency.		Use Element	ter-1-Future-Land-Use-Element.pdf					
Policy FG 4.1 Sustainable Development Area (SDA) districts shall promote protection of green infrastructure, natural resource protection,	Volusia	Volusia County Comp Plan Future Land	https://www.volusia.org/core/fileparse.php/7370/urlt/Chap					
water and energy conservation, and low impact compact development. Higher density, mixed use, and compact development will be an		Use Element	ter-1-Future-Land-Use-Element.pdf					
integral part of any future development as it is recognized to reduce trip lengths, promote walking, support regional mass transit and reduce								
the development foot print. It also is recognized to provide tangible social and cultural benefits by encouraging more connected social support								
systems and a stronger sense of community.								
Volusia County LDC								
Sec. 72-547 Conservation subdivisions (13)Innovative development practices that are consistent with the purposes of conservation	Volusia	Volusia LDC	https://library.municode.com/fl/volusia_county/codes/code					
development are strongly recommended. These include, but are not limited to, low impact development, Dark Skies, Water Star, Firewise, US			_of_ordinances?nodeId=PTIICOOR_CH72LAPL_ARTIIILADER					
Green Building Council LEED certified development, Florida Green Building Coalition designation or other county approved certifications which			E_DIV2SURE_S72-547COSU					
promote sustainability, or water neutrality, or for environmental restoration of degraded wetlands or habitat. Provisions of the land								
development regulations, excluding the provisions of section 72-547, may be waived by DRC to the extent they are in conflict with the above								
innovated development practices.								
	1							

# LID Required

# DORAL

## **Doral (LID Requirements)**

New buildings and redevelopment sites shall incorporate the following low impact development (LID) practices into project design, site and building plans...

Doral: ARTICLE XVI. - LOW IMPACT DEVELOPMENT PRACTICES

Developers shall implement the following non-structural LID practices to the maximum extent practical

Developers shall implement a minimum of two structural LID practices from the following list, where one meets the water quantity requirement and the other meets the water quality requirement, per Section 11.0 of the 2021 LID Master Plan Update and the SFWMD ERP Applicant's Handbook Volume II.

Maintenance is required to preserve the efficacy of the implemented LID practice(s).

#### **Doral (LID Incentives)**

To encourage developers to design site plans using more than the minimum required LID practices, the City may offer the following incentives: Expedited review of permits, Implementation of open space credit, Reduced application fee, Award recognition program



## Low Impact Development Master Plan

**Draft Report** 

Prepared by:



8550 NW 33<sup>rd</sup> Street, Suite 202 Doral, Florida 33122

Updated December 2019

# LID GSI Encouraged/Incentivized

## Incentives include:

- Technical assistance for LID practices
- Plan review fees waived
- Permitting/site development credits
- Process expedited
- Additional density (height, lot coverage)
- Setback reduction
- Parking reduction
- Stormwater fee credit (up to 52%) to non-SFH property owners to operate and maintain onsite detention or retention stormwater management systems
- Stormwater fee credit (up to 50%) to non-residential property owners who reduce water pollution by implementing LID and GSI practices
- Rebates for Florida-Friendly landscaping, irrigation, rain gardens, and rain barrels
- Stormwater on-site mitigation loan program to prevent or reduce future interior flooding for residents



# LID GSI Green Parking Examples

#### Apopka

**Incentives** for use of pervious pavement on at least 50% of parking lot and driveway area include: Additional height/lot coverage & Parking reduction

#### Groveland

**Requires** the application of permeable parking lot surfaces for commercial developments proposed within high aquifer recharge areas

#### Winter Haven

**Requires** all off-street parking lots to provide for the attenuation and treatment of stormwater and landscape and buffer areas to be designed and located to filter, store and/or convey the expected stormwater flows from surrounding paved areas through the use of LID techniques

#### Doral

Developers **shall** implement ... to the maximum extent practical: Utilize alternative roadway, sidewalk, parking lot, and driveway designs to minimize imperviousness and promote natural infiltration.

Utilize stabilized grass or other similar surfaces for parking spaces provided above the minimum requirement.





# LID Ordinance (2021): Incentivized



			Parking incentives Open Space, Landscape, Buffer, & Setback Incentives							Incentives	s Other Incentives					See Noted
Low Impact Development BMPs		On-Street Parking Parking Count Sec. 30-283 Flexibility <sup>2</sup>	ng Reduced t curbing	Reduced Parking Space	(Shared)	BMP Permitted	BMP Area	BMP Area Credited as	Reduced Building	Additional Building	Additional Density <sup>3</sup>	Expedited Application	Reduced Stormwater Freeboard <sup>1</sup>	Wet Ponds Outside of ACC <sup>1</sup>	Section for Specific Standards	
ontrol BMPs Site Planning BMPs	Protect Surface Waters and Wetlands				•											11.5.5
	Preserve Open Space					•										11.5.6
	Natural Area Conservation - Retain Tree Canopy and Natural Landscaping	•														11.5.7
	Cluster Design & Conservation Subdivision									•						11.5.8
	Minimize Building Footprint		•									•				11.5.9
	Minimize Total Impervious Surface Area					•										11.5.10
	Minimize Directly Connected Impervious Area (DCIA)	•				٠										11.5.11
	Curb Elimination and Curb Cuts															11.5.12
	Minimize Soil Disturbance and Compaction															11.5.13
	Build with the Landscape Slope															11.5.14
	Retain Native Landscapes at the Lot Level Florida-Friendly Landscaping and									•					•	11.5.15 11.5.16
90	Fertilizers														•	15053000
50	Rainfall Interceptor Trees	•							•							11.5.17
(X	Install Efficient Irrigation Systems															11.5.18
	Exfiltration Trenches															11.5.19
Structural Stormwater BMPs	Underground Storage and Retention Systems	•								•				•		11.5.20
	Rain Gardens (Bioretention)															11.5.21
	Vegetated Swales													•		11.5.22
	Vegetated Natural Buffers															11.5.23
	Pervious Pavements	•														11.5.24
	Green Roofs with Cisterns	•			•				•				•	•	•	11.5.25
	Stormwater Harvesting Systems				•										•	11.5.26
	Up-Flow Filter System with BAM	•	•													11.5.27
	Detention Pond with Managed Aquatic Plant Systems															11.5.28
	Biofiltration Systems (BAM-enhanced rain gardens, landscape planter boxes, and tree box filters)															11.5.29
Anv	y other Low Impact Development BMP															11.5.30

# LID/GSI in Comprehensive Plan: Ormond Beach



#### **UTILITIES**

#### **OBJECTIVE 2.2. DEVELOPMENT REVIEW**

**Policy 2.2.6.** Drainage and stormwater management systems shall use natural systems to the greatest extent possible, and land development modifications shall resemble natural features to the greatest extent practicable.

#### **FUTURE LAND USE**

#### **OBJECTIVE 2.6. SUSTAINABILITY**

**POLICY 2.6.5.** Encourage integration of passive solar design, **green roofs**, active solar and other renewable energy sources into development projects through the Land Development Code.

#### **CONSERVATION**

#### **OBJECTIVE 7.3. SUSTAINABILITY**

**POLICY 7.3.4** Create, protect and manage systems of **green infrastructure** (i.e., urban forests, parks and open spaces, **green roofs**, natural drainage systems).

**POLICY 7.3.6** Encourage **site design techniques** that **restore natural "green infrastructure"** (i.e., urban forests, parks and open spaces, natural drainage systems) instead of relying solely on engineered systems that require higher energy and carbon inputs.

# LID/GSI in Comprehensive Plan: Ormond Beach



#### **CONSERVATION**

#### **GOAL 12. LOW IMPACT DEVELOPMENT**

FOR NEW DEVELOPMENT AND REDEVELOPMENT, APPLY BETTER **SITE DESIGN** AND **LOW IMPACT DEVELOPMENT (LID) TECHNIQUES**, AND PURSUE COMMITMENTS TO REDUCE STORMWATER RUNOFF VOLUMES AND PEAK FLOWS, TO INCREASE GROUNDWATER RECHARGE, AND TO INCREASE PRESERVATION OF UNDISTURBED AREAS.

#### **OBJECTIVE 12.1. LAND DEVELOPMENT CODE AMENDMENTS**

**Policy 12.1.1.** Integrate into the Land Development Code (LDC) the **source control concept** which places a greater importance on managing smaller, cost-effective landscape features located on each lot rather than through costly pipe and pond stormwater management design.

The remaining policies in this objective use phrases such as:

- Maintain or improve infiltration, frequency and volume of discharges, and groundwater recharge
- Integrate alternative stormwater management practices
- Reduce the use of centralized best management practices (BMPs)
- Amend the LDC and Construction Details to permit LID designs

# LID/GSI in LDC: Ormond Beach

Sec. 1-20. - Codes and standards adopted by reference.

(e) Low Impact Development Manual for the City of Ormond Beach.

The Low Impact Development Manual as published by the city planning department, is adopted.

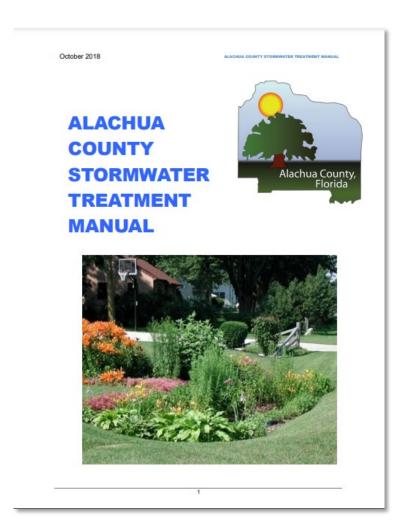
City of Ormond Beach

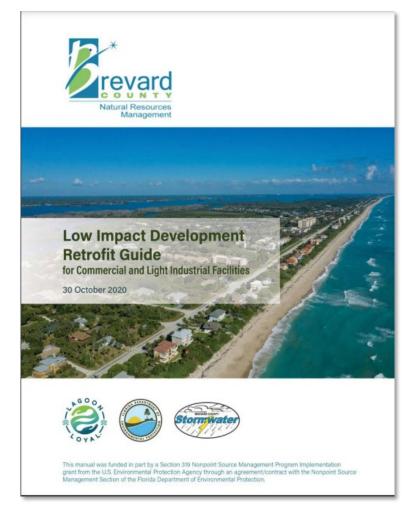
Low Impact Development
Design Manual

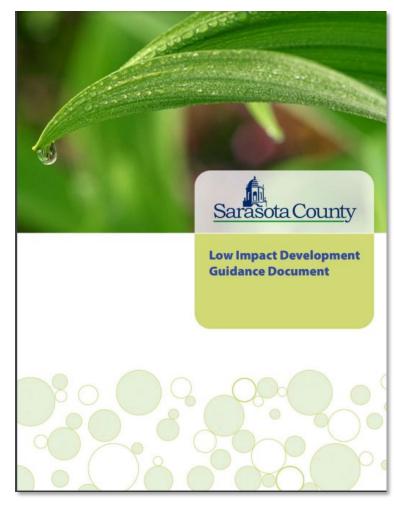
City of Ormond Bea Planning Departmen 1" Edition - 2013

# **LID Technical Manuals: County**







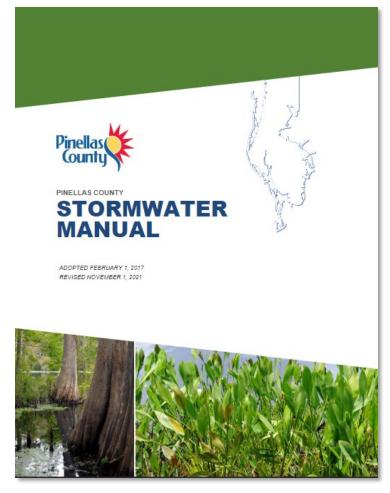


# **LID Technical Manuals: County**



#### LID / GSI Benefits to Developer & Public (Table 4.0.1)

LID / GSI BMP	Benefits	
	Developer	Public
PK Ave. Auburndale, FL	Reduces Upfront Site Infrastructure Costs	Reduces dependence on public regional stormwater systems
	Contributes to Site Appeal and Aesthetics	Reduces community heat island effect
	Assists in Compliance with Stormwater Management Requirements for Quality and Quantity	Improves water quality of runoff from the sit
	Helps with Green Buffer Site Requirements	Enhances neighborhood aesthetics
	Less infrastructure conveyance elements to maintain	Contributes to Community Resilience
		Increases groundwater recharge
Pervious Pavement	Reduces Overall Site Impervious Area	Improves water quality of runoff from the site
	Requires less On-Site Retention/Detention Area	Contributes to Community Resilience
	Assists in compliance with onsite parking regulations	Reduces burden on public regional stormwater systems
Henrietta Ave./Jean St.Largo, FL	Reduces the needed treatment and attenuation of runoff from the site	Increases groundwater recharge



2021

## **LID Technical Manuals: City**



City of Ormond Beach

Low Impact Development
Design Manual

Lity of Ormond Beac Planning Departmen L<sup>ir</sup> Edition - 2013

#### Exhibit A

#### Section 11. - LOW IMPACT DEVELOPMENT (LID)

11.1 Inte

The City encourages the use of Low Impact Development (LID) Best Management Practices (BMPs) in the design of sites and subdivisions to better protect water quality and reduce flooding risks. LID is a stormwater and land use management strategy that strives to mimic pre-disturbance hydrologic processes of infiltration, filtration, storage, evaporation, and transpiration by emphasizing conservation, use of on-site natural features, improved site planning, and distributed stormwater management practices that are integrated into a project's design, especially it's landscaping and open space. The City of Titusville LID matrix below is intended as a reference for design professionals to consider alternatives to conventional land planning and site design, especially as it concerns stormwater management.

11.2 Goals of Low Impact Development (LID)

- 11.2.1 Achieve multiple objectives Comprehensive stormwater management helps achieve multiple objectives such as: managing peak discharge rates and total discharge volume; providing effective stormwater treatment to minimize pollutant loadings; maintaining or improving the hydrologic pattern at a site; and retaining or harvesting stormwater onsite for non-potable purposes. LID also promotes integrating stormwater systems into the landscaping and open space of a site creating more attractive and diverse systems.
- 11.2.2 Preserve or restore natural features and resources The conservation or restoration of natural features such as floodplains, soils, and vegetation helps to retain or restore hydrologic functions thereby achieving the multiple objectives above.
- 11.2.3 Minimize soil compaction Soil compaction disturbs native soil structure, reduces infiltration rates, and limits root growth and plant survival.
- 11.2.4 Reduce and disconnect impervious surfaces By minimizing impervious surfaces, especially directly connected impervious surfaces, more rainfall can infiltrate into the ground.
- 11.2.5 Manage stormwater close to the source Using source controls to minimize the generation of stormwater or pollutants that can get into stormwater needs to be the first step in managing stormwater.
- 11.2.6 Use a BMP Treatment Train approach Effective stormwater management requires a comprehensive approach that incorporates source controls with multiple structural stormwater BMPs (retention, detention, and filtration) often integrated into the landscaping to create an efficient stormwater management system. See Sec 7.4.5.3 "Treatment Train" of the Stormwater Management Technical Manual.

11.3 Low Impact Development Plan

Exhibit A: Low Impact Development Technical Manual

Page 1 of 17

#### WINTER HAVEN, FLORIDA



February 2021 From Gray to Green
Enhanced Stormwater Permit Design Manual

Methodology and guidance for enhancing the permitting, design, analysis, and use of "green" low impact development practices in Winter Haven, Florida to help protect the quantity and quality of water in Winter Haven and restore the community's lakes

Prepared by Thomas L. Singleton Consulting for the City of Winter Haven, Florida

2013 Titusville - 2021 2021

# LID Ordinance Recommendations



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## LID Ordinance Recommendations



Intent and Purposes.

Applicability.

Environmental Site Design (ESD).

Site Design Strategies.

Pollutant Removal.

**Channel Protection Flow.** 

Conveyance Flow.

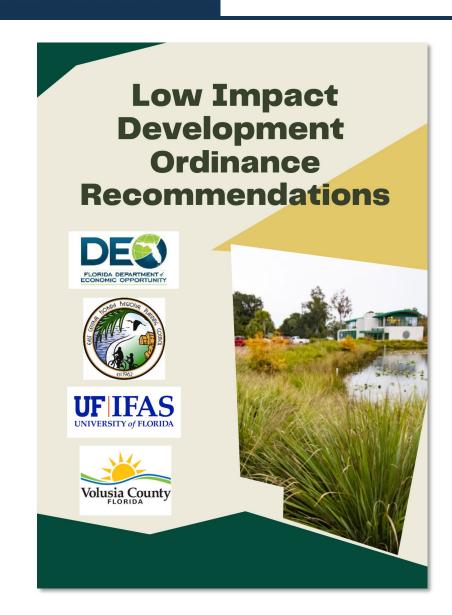
Flood Protection.

High Density Residential and Non-Residential Redevelopment Projects.

Land Uses with High Pollutant Loads.

Implementing and Integrating GSI + LID Strategies in Development.

Waiver of GSI + LID Requirements.



# **Environmental Site Design (ESD)**



The strategies of Environmental Site Design (ESD) are the basic building blocks for GSI + LID. The ESD process focuses on natural landform and the natural environmental systems. There are many environmental systems on a land parcel including, but not limited to, wetlands, watercourses, vernal pools and other intermittent wetlands, floodplains, steep slopes (≥20%), significant individual trees, unusual vegetative communities, and soils with varying infiltrative capacities. The ESD process requires these natural environmental systems be fully evaluated prior to the creation of a development or redevelopment project concept. The ESD process should be specified in the Ordinance and must be developed and documented by appropriate professionals as part of a development permit application.

# **Environmental Site Design (ESD)**



#### LID Design Process

- (a) Base Map. Qualified professionals identify, evaluate, and delineate natural resources on a boundary survey.
- (b) Additional documentation. Soils; sub-watershed basin boundaries; generalized vegetative types; significant field-located trees that warrant protection from development; 20% slopes.
- (c) Determination of Developable Area.
- (d) Preliminary Site Plans.
- (e) Reduce Impacts.
- (f) Manage Impacts.

# **Environmental Site Design (ESD)**



#### Apply these strategies during the ESD process:

- (a) Road and Street Design;
- (b) Driveway Layouts; and
- (c) Lot Design.



- (a) The *Guidebook* includes references to various GSI/LID technical manuals with formulae to calculate pollutant loads. The local government will identify and adopt a [Technical Manual] with the GSI + LID strategies the local government chooses to follow.
- (b) Procedure to calculate pollutant loads and the effectiveness of stormwater treatment systems—Pre-Development Conditions.
- (c) Procedure to calculate pollutant loads and the effectiveness of stormwater treatment systems—Post-Development Conditions.



#### **Pre-Development Conditions**

- (1) Delineate the watershed areas on the site.
- (2) Label and determine the area of each watershed on the site.
- (3) Determine the type of land cover for each watershed area.
- (4) Obtain annual rainfall amount for general location of the site.
- (5) Use formulae in *Guidebook* [Technical Manual] to calculate pollutant loads for pre-development conditions.



#### **Post-Development Conditions**

- (1) Evaluate the type and location of treatment systems during design phase.
- (2) Prepare a Conceptual Development Plan for the project.
- (3) Delineate watershed boundaries for future conditions.
- (4) Calculate the area of each watershed.
- (5) Estimate impervious coverage within each watershed above the treatment systems.
- (6) Calculate the land area below the treatment system to the design point or point of concern.



#### Post-Development Conditions - continued.

- A design point would typically be the point where a watercourse or overland flow would leave the site boundary.
- A point of concern would typically be the limit of a delineated wetland or watercourse proximate to or within the site boundary.



#### Post-Development Conditions - continued.

- (7) Use *Guidebook* [Technical Manual] formulae to calculate preliminary pollutant loads for post-development conditions based upon the Conceptual Development Plan.
- (8) Use pollutant removal efficiencies and formulae in step (11) to determine treatment systems needed to achieve water quality requirements.
- (9) The final site design must incorporate the necessary stormwater treatment systems.



#### Post-Development Conditions - continued.

- (10) After site design is complete, repeat steps (3) through (8) with the accurately calculated areas for the final watershed(s) and impervious cover.
- (11) Pollutant Removal Calculation Procedure.
  - a. (total load \* 1st removal efficiency)
  - b. (total load (load removed in a.)) \* 2nd removal efficiency
  - c. (total load (load removed in a. + b.)) \* 3rd removal efficiency
  - d. (total load (load removed in a. + b. + c.)) \* 4th removal efficiency ...

#### Total Percentage Removed by Treatment Systems,

(load removed in a. + load removed in b. + load removed in c....) / total load \* 100



To improve and protect water quality and quantity, better address the land/water dynamic in local government watersheds to benefit the health, safety, and general welfare of current and future generations of citizens, the local government employs Green Stormwater Infrastructure and Low Impact Design/Development (GSI + LID) strategies to manage stormwater for the greater good of the local government and its citizens. The implementation of GSI + LID for new development will minimize adverse changes in water quality. Wherever feasible on redevelopment sites, GSI + LID stormwater treatment systems will decrease the adverse impacts of stormwater runoff.



Stormwater discharges in the local government area have clearly caused pollution and other adverse impacts on the aquatic and overall natural environment. These impacts range from increased flows that cause erosion of natural stream channels to limitations on the use of certain waters for recreational uses due to high levels of pollutants in the water, to elevated potential flood risks due to increased runoff volume.



Increasing impacts from accelerated climate change, e.g. drought, extreme heat, other unprecedented extreme weather events, sea-level rise, increased precipitation depths and intensity, etc.—augment these adverse impacts and present existential challenges to the health, safety, and general welfare status quo, and pose threats to private and public property interests, the public fisc, the public trust, and the accessibility and use of public lands and infrastructure for the local government and municipal facilities, purposes, and services.



This ordinance requires development and redevelopment to incorporate the technical framework of a [Technical Manual] (referenced in the Guidebook) to implement GSI + LID management strategies that improve surface water quality and groundwater quality to achieve water quality requirements. Absent implementation of the requirements in the, long-term adverse impacts to both surface and groundwater will continue to occur in the local government.



The standards and processes stated in [Technical Manual] identified and adopted by the local government apply to all new development proposed in the local government. This can be as broadly applicable as the local government elected officials decide. Where feasible, new development initiated by the local government must comply with the adopted [Technical Manual] standards. Specific performance standards have been developed for new development, as well as commercial/highdensity residential/industrial redevelopment that may change the extent of impervious cover on a regulated site.



The Guidebook's intended audience is design professionals, property owners, developers, homeowners, local government officials, and others involved with the design of development and redevelopment projects in the local government. While not required, all the stormwater management practices and strategies outlined in the Guidebook and the adopted [Technical Manual] should be applied to the maximum extent practicable on existing approved vacant single-family lots or parcels.



The practices, specifications, and strategies identified and provided in the Guidebook and the adopted [Technical Manual] must be implemented by individuals with a demonstrated level of professional expertise in stormwater management, such as Florida-licensed professional engineers. The Guidebook is also intended for non-technical individuals interested in GSI + LID stormwater management, but the application of the stormwater requirements of the adopted [Technical Manual] must be prepared by a Florida-licensed professional engineer.



All development and redevelopment project designs must comply with all applicable GSI + LID stormwater management and performance standards provided in [Technical Manual]. The schematic details provided for the various types of treatment and storage systems must demonstrate the various components included in the design of the water treatment system to function effectively. Final design plans for any type of stormwater treatment or storage system must include all relevant design specifications for that particular system.

#### Other Ordinance Recommendations



**Channel Protection Flow** 

**Conveyance Flow** 

**Flood Protection** 

High Density Residential and Non-Residential Redevelopment Projects

Land Uses with High Pollutant Loads

Implementing and Integrating GSI + LID Strategies in Development

Waiver of GSI + LID Requirements

#### **Other Ordinance Considerations**



# 10 Steps to **Effective** Incentives

## **Incentives: Objectives & Audience**



#### 1. Determine Objectives – Set goals and measures

Here we want to improve stormwater management and water quality through effective implementation of GSI + LID standards and strategies from the [Technical Manual] in new development and redevelopment projects; and wherever else possible

#### 2. Analyze the Audience – Who can impact the objectives?

- Developers; Engineers; Home Builders; Property Owners; Public
- Regulators; Enforcers; Officials; Public

## **Incentives: Fact Finding**



#### 3. Fact Finding & Audience Involvement (ENRAC, etc.)

Here: What do we do to improve stormwater management and water quality through effective implementation of GSI + LID in new projects; and wherever else possible?

#### Recommendation:

- Ordinance requirements to utilize GSI + LID standards and strategies from the adopted [Technical Manual] for new development and redevelopment projects, e.g., residential subdivisions; large multi-family and non-residential projects.
- Incentives for existing development.

# Incentives: Rules, Budget, & Incentives



- 4. Create Rules Structure and Develop Budget rules of the program; fixed and variable costs
- Here: <u>Available resources</u> to administer the program or need for additional resources; <u>available processes</u> to administer the program or need for new procedures; program management.
- 5. Select Awards appealing; affordable; match incentives with GSI + LID techniques from the adopted [Technical Manual]
- What incentives will the Audience value? bonus density (caps); reduced dimensional regulations; fee waivers; property tax abatements; priority permit processing; compliance grants; etc.

# Incentives: Outreach, Tracking, & Awards



# 6. Communicate the Program – Appropriate media to expand audience

Outreach to the public – possible parallel with the educational efforts we use to promote the local NFIP regulations to capture credits for the Community Rating System. Celebrate local government-initiated GSI + LID compliant projects (LEAD)

- 7. Operations Track results with regular progress updates.
- Again, a function of budget, capacity, and resources
- 8. Fulfill the Awards the more immediate = the better!

#### **Incentives: Evaluate & Celebrate**



- **9. Evaluate & Measure** Objective accomplished? Any outside factors?
- This is the back end of steps 4 (Rules) and 7 (Tracking). Are our incentives progressing toward our objective(s)?
- 10. Celebrate Success! Reward achievers; communicate results; annual dinner; awards; public recognition.
- This is probably the most public-facing aspect and provides additional incentives to participate whether through regulatory (LDRs) or voluntary compliance. Nominate local government GSI + LID-compliant projects for local and national project awards.

# Questions???

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